The Politics of Major Policy Reform in Postwar America

The Politics of Major Policy Reform in Postwar America examines the politics of recent landmark policy in areas such as homeland security, civil rights, health care, immigration, and trade, and it does so within a broad theoretical and historical context. By considering the politics of major programmatic reforms in the United States since the Second World War – specifically, courses of action aimed at dealing with perceived public problems – a group of distinguished scholars sheds light on not only significant efforts to ameliorate widely recognized ills in domestic and foreign affairs but also on systemic developments in American politics and government. In sum, this volume provides a comprehensive understanding of how major policy breakthroughs are achieved, stifled, or compromised in a political system conventionally understood as resistant to major change.

Jeffery A. Jenkins is a Professor in the Department of Politics and Faculty Associate in the Miller Center at the University of Virginia. He has published more than thirty articles in peer-reviewed journals, such as the American Journal of Political Science, the Journal of Politics, Legislative Studies Quarterly, and Studies in American Political Development. He is also the author (with Charles Stewart III) of Fighting for the Speakership: The House and the Rise of Party Government (2013) and the editor (with Eric M. Patashnik) of Living Legislation: Durability, Change, and the Politics of American Lawmaking (2012).

The Politics of Major Policy Reform in Postwar America

Edited by

JEFFERY A. JENKINS
University of Virginia

SIDNEY M. MILKIS
University of Virginia
Contents

Contributors vii
Acknowledgements ix

1 Introduction: The Rise of a Policy State? Jeffery A. Jenkins and Sidney M. Milkis 1
2 The Long 1950s as a Policy Era David R. Mayhew 27
3 Regulation, Litigation, and Reform Sean Farhang 48
4 Courts and Agencies in the American Civil Rights State R. Shep Melnick 77
5 The Politics of Labor Policy Reform Dorian T. Warren 103
6 Teachers Unions and American Education Reform: The Power of Vested Interests Terry M. Moe 129
7 Progressive Federalism and the Contested Implementation of Obama’s Health Reform Lawrence R. Jacobs and Theda Skocpol 157
8 Federalism and the Politics of Immigration Reform Carol M. Swain and Virginia M. Yetter 179
9 Trade Politics and Reform Judith Goldstein 203
10 The Politics of Intelligence Reform Richard H. Immerman 227
## Contents

<table>
<thead>
<tr>
<th>Chapter</th>
<th>Title</th>
</tr>
</thead>
<tbody>
<tr>
<td>11</td>
<td>Follow the Leader: Major Changes to Homeland Security and Terrorism Policy</td>
</tr>
<tr>
<td></td>
<td>Jennifer L. Merolla and Paul Pulido</td>
</tr>
<tr>
<td>12</td>
<td>Conclusion: Madison Upside Down: The Policy Roots of Our Polarized Politics</td>
</tr>
<tr>
<td></td>
<td>Paul Pierson</td>
</tr>
</tbody>
</table>

Index  

253  

282  

303
Contributors

Sean Farhang, University of California, Berkeley
Judith Goldstein, Stanford University
Richard H. Immerman, Temple University
Lawrence R. Jacobs, University of Minnesota
Jeffery A. Jenkins, University of Virginia
David R. Mayhew, Yale University
R. Shep Melnick, Boston College
Jennifer L. Merolla, Claremont Graduate University
Sidney M. Milkis, University of Virginia
Terry M. Moe, Stanford University
Paul Pierson, University of California, Berkeley
Paul Pulido, Claremont Graduate University
Theda Skocpol, Harvard University
Carol M. Swain, Vanderbilt University
Dorian T. Warren, Columbia University
Virginia M. Yetter, Bass Berry and Simms
Acknowledgements

This volume grew out the William and Carol Stevenson Conference, which was held at the University of Virginia’s Miller Center on November 11 and 12, 2011. The William and Carol Stevenson Conference is a biennial event that explores domestic and international issues of national importance. We are deeply grateful to the Stevenson family for their generous and passionate commitment to scholarship that joins rigorous analysis and public affairs. We also would like to thank Governor Gerald Baliles, Director of the Miller Center, for his support of the conference and enthusiastic engagement with its participants during two days of lively and wide-ranging discussion of public policy. We convened a distinguished group of scholars from political science and history in the hope that they might help us better understand the philosophical, historical, and institutional factors that have contributed to the success or failure of major policy reform in United States since the Second World War. The authors probing attention to policies spanning health care and homeland security met, indeed exceeded our expectations. Thanks to their efforts this volume offers new and interesting insights into how contests over public policy are at the heart of contemporary developments in American politics and government.